

## Message Text

PAGE 01 STATE 207728 TOSEC 100428

64

ORIGIN AF-06

INFO OCT-01 EUR-12 IO-10 ISO-00 SS-15 SSO-00 NSCE-00 CCO-00

NSC-05 /049 R

DRAFTED BY AF:EWMULCAHY:VRD

APPROVED BY AF:EWMULCAHY

S/S:O:DLMACK

S:WEGAN

AF/C:WLCUTLER

P:PMARTINEZ(INFO)

EUR:EROWELL

M:LEAGLEBURGER

----- 050281

P R 020152Z SEP 75 ZFF4

FM SECSTATE WASHDC

TO USDEL SECRETARY PRIORITY

INFO AMEMBASSY LISBON

AMEMBASSY KINSHASA

AMCONSUL LUANDA

USMISSION USUN NEW YORK

C O N F I D E N T I A L STATE 207728 TOSEC 100428

E.O. 11652: GDS

TAGS: PFOR, EAID, SREF, PO, AO, OVIP, CG

SUBJECT: ACTION MEMORANDUM - ANGOLA: MOBUTU REQUESTS US  
AIRLIFT (S/S NO. 7517225 )

FOR THE SECRETARY AND UNDERSECRETARY SISCO FROM MULCAHY, AF

1. IN SEPTEL DEPARTMENT IS TRANSMITTING TOSEC NOTE VERBALE  
FROM ZAIRIAN EMBASSY TO WHICH FOREIGN AFFAIRS COMMISSIONER  
BULA MANDUNGU ATTACHES HIGHEST PRIORITY. NOTE IS FORMAL  
REQUEST FOR US HELP IN AIRLIFTING 400,000 WHITE PORTUGUESE  
FROM ANGOLA TO ZAIRE FOR RESETTLEMENT PENDING LATER OPPOR-  
TUNITY TO RETURN TO ANGOLA. NOTE INDICATES ZAIRIAN PLANS  
CONFIDENTIAL

PAGE 02 STATE 207728 TOSEC 100428

FOR RECEPTION AND RESETTLEMENT ARE ALREADY UNDERWAY.  
PORTUGUESE HAVE BEEN APPROACHED AND WALDHEIM INFORMED.

2. IN FRAMING OUR RESPONSE TO THIS MESSAGE FOLLOWING

CONSIDERATIONS ARE RELEVANT:

A. PRO:

- CONTAINS CLEAR AND UNDENIABLE HUMANITARIAN OVERTONES.
- WOULD BE CHEAPER SOLUTION THAN LUANDA-LISBON AIRLIFT
- WOULD PROBABLY BE WELCOMED BY SOME (BUT NOT MANY) ANGOLAN WHITES.
- WOULD PERMIT US TO SAY "YES" TO MOBUTU WHOSE COOPERATION WE ARE SEEKING ON SEVERAL OTHER ISSUES.

- WOULD MAKE AVAILABLE TO MOBUTU TECHNICAL EXPERTISE HE REQUIRES IN SEVERAL CRITICAL FIELDS.

- WOULD RETAIN RESERVOIR OF SKILLED PORTUGUESE IN CENTRAL/SOUTHERN AFRICA FOR LATER UTILIZATION IN ANGOLA OR ELSEWHERE.

- B. CON:

- WOULD PARTIALLY NEGATE WESTERN INTEREST IN HAVING WHITE REFUGEES RESETTLED IN PORTUGAL.
- WOULD PROBABLY BE INEFFICIENTLY PLANNED AND EXECUTED.
- WOULD PROBABLY BE UNACCEPTABLE TO ALL BUT FEW THOUSAND SETTLERS.
- WOULD INSTALL HARD-TO-DIGEST BODY OF FREE-ENTERPRISE-MINDED SETTLERS IN MILITANT SOCIALIST ZAIRE.
- WOULD PROBABLY ENTAIL LATER HEAVY COSTS FOR RESETTLEMENT IN ANGOLA, PORTUGAL OR ELSEWHERE.

3. CONCLUSIONS:

AF BELIEVES WE NEED TAKE NO CONCRETE ACTION AT THIS POINT UNTIL ZAIRE AND PORTUGAL HAVE THRASHED PROPOSITION OUT BETWEEN THEMSELVES. WE BELIEVE ONLY A SMALL PERCENTAGE OF ANGOLAN SETTLERS WILL OPT FOR ACCEPTANCE. HOWEVER, US PARTICIPATION IN THIS HUMANITARIAN, MULTIRACIAL ENDEAVOR WOULD PROBABLY ENTAIL FAIRLY SMALL COST, AND BE GOOD FOR OUR IMAGE IN AFRICA. WHETHER PROJECT FLOATS OR CONFIDENTIAL

PAGE 03 STATE 207728 TOSEC 100428

NOT AF BELIEVES THAT A PROMPT AND SERIOUS ACKNOWLEDGEMENT IS HIGHLY DESIRABLE AND THAT THIS ACKNOWLEDGEMENT SHOULD MAKE CLEAR THE PROPOSAL HAS RECEIVED YOUR PERSONAL ATTENTION. EUR HAS NO OBJECTION.

4. RECOMMENDATION:

A. THAT YOU AUTHORIZE THE DEPARTMENT (MULCAHY) TO REPLY ORALLY TO COMMISSIONER BULA VIA THE ZAIRIAN CHARGE ALONG THE FOLLOWING LINES:

"SECRETARY KISSINGER HAS REVIEWED YOUR GOVERNMENT'S PROPOSAL TO ASSIST IN THE RESETTLEMENT OF PORTUGUESE REFUGEES FROM ANGOLA. THE SECRETARY IS IMPRESSED BY THE

GENEROSITY OF PRESIDENT MOBUTU AND THE EXECUTIVE COUNCIL IN MAKING THIS IMPORTANT HUMANITARIAN OFFER, AND HE BELIEVES IT DESERVES MOST SERIOUS CONSIDERATION BY ALL PARTIES CONCERNED. THE UNITED STATES, FOR ITS PART, WILL BE PLEASED TO DISCUSS ASSISTING IN AN AIRLIFT OF THE REFUGEES ONCE THE MODALITIES OF THE RESETTLEMENT PLAN HAVE BEEN WORKED OUT BETWEEN ZAIRIAN AUTHORITIES AND THE PORTUGUESE."

APPROVE            DISAPPROVE

B. ALTERNATIVELY, THAT YOU AUTHORIZE THE DEPARTMENT TO REPLY TO BULA VIA THE ZAIRIAN CHARGE ALONG THE FOLLOWING LINES:

- "SECRETARY KISSINGER HAS NOTED WITH INTEREST YOUR GOVERNMENT'S PROPOSAL TO ASSIST IN THE RESETTLEMENT OF PORTUGUESE REFUGEES FROM ANGOLA. HE WOULD LIKE TO CONSIDER THE PROPOSAL FURTHER BEFORE MAKING A DEFINITIVE REPLY."

APPROVE            DISAPPROVE

CLEARANCES: M-EAGLEBURGER, EUR/WE-ROWELL, S-EGAN INGERSOLL

CONFIDENTIAL

<< END OF DOCUMENT >>

## Message Attributes

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**Capture Date:** 26 AUG 1999  
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**Disposition Approved on Date:**  
**Disposition Authority:** SmithRJ  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 28 MAY 2004  
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**To:** SECRETARY INFO LISBON  
KINSHASA  
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